February 11, 2021

The Honorable Jerrold Nadler, Chairman The Honorable Jim Jordan, Ranking Member Committee of the Judiciary U.S. House of Representatives Washington, DC 20515

## RE: Support for the Forced Arbitration Injustice Repeal (FAIR) Act

Dear Chairman Nadler and Ranking Member Jordan:

We, the undersigned organizations, strongly support the Forced Arbitration Injustice Repeal (FAIR) Act. The legislation would ensure that workers, consumers, servicemembers, nursing home residents, ordinary investors, and small businesses harmed by bad actors will be able to bring valid claims in court, and would not be forced into private, secretive, corporate-controlled arbitration systems required by nonnegotiable contracts. The FAIR Act would cover cases involving consumer, civil rights, employment, or antitrust violations, and would ensure that harmed individuals in these cases can enforce related federal and state protections.

During this period in the midst of a pandemic when working families have become even more vulnerable to deception, fraud, abuse, and discrimination, it is even more critical that Congress restores and upholds every person's ability to seek relief when harmed.

#### I. <u>Forced Arbitration Requirements Hurts Workers, Consumers, Patients,</u> <u>Servicemembers, and Small Businesses</u>

Forced arbitration clauses undermine fundamental rights. Often hidden in "take-it-or-leave-it" corporate-written contracts, the terms require claims to be heard in private, secret arbitration proceedings and prevent people from seeking justice in court before an impartial judge or jury. Also prevalent in forced arbitration clauses are provisions prohibiting consumers, patients, servicemembers, small businesses, or workers from banding together in class actions to address widespread, systemic harm. Forced arbitration clauses, particularly those with class action bans, deter many harmed individuals from even attempting to take legal action to seek remedies.

A forced arbitration clause typically dictates the rules for an arbitration, including specifying the arbitration provider, the location for the arbitration, and the payment terms, all written for the benefit of the corporation. Private arbitration also lacks due process protections that are normally assured in our courts, including the ability to obtain key evidence necessary to prove one's case. And arbitration proceedings are secret and provide virtually no right to appeal. Moreover, corporations benefit even more due to the repeat business that they deliver to private arbitration firms, providing incentive for arbitrators to rule in their favor.

Studies have shown that those forced into arbitration are less likely to win, receive smaller awards, and are otherwise severely disadvantaged. According to the Economic Policy Institute, "Consumers obtain relief regarding their claims in only 9 percent of disputes. On the other hand, when companies make

claims or counterclaims, arbitrators grant them relief 93 percent of the time—meaning they order the consumer to pay."<sup>1</sup>

# II. <u>Forced Arbitration Clauses Are Everywhere</u>

Hundreds of millions of individuals are subject to forced arbitration clauses. They are ubiquitous in terms and conditions governing bank accounts, student loans, cell phones, employment, small business merchant accounts, nursing home admissions, and even newer online product application technologies. Because the restrictive terms are typically included in nonnegotiable contracts, consumers, workers, patients, and small businesses are hardly given a "choice," when they sign away their rights, because refusing to sign effectively means they have to forego critical goods, services, or employment. According to the Economic Policy Institute, over 60 million workers, more than half of non-union, private-sector employees, have surrendered their right to go to court if harmed by their employer.<sup>2</sup>

For consumers, a majority of credit cards, prepaid cards, storefront payday loans and online lenders, cell phone and cable companies, for-profit college admissions, and big banks include arbitration clauses in their one-sided contracts. According to a 2019 study, 81 corporations in the Fortune 100, including subsidiaries or related affiliates, have used arbitration clauses in consumer transactions, and 78 of those arbitration requirements include class action bans.<sup>3</sup> Meanwhile, many small businesses are also forced to agree to arbitrate disputes with larger corporations, even when the more powerful parties steal, price-fix, or engage in other illegal behavior that stifles smaller players in the market.

# III. Forced Arbitration Clauses Allow Corporations to Evade Accountability for Illegal Misconduct

The broad corporate use of forced arbitration in the marketplace stems from the U.S. Supreme Court's continuous expansive interpretation of the Federal Arbitration Act, enacted in 1925 to facilitate arbitration of disputes between sophisticated commercial entities of equal bargaining power. In a sweeping 2011 decision, the Court in *AT&T Mobility v. Concepcion* held that corporations could ban individuals from joining together to enforce their rights even when consumers' individual claims are too small for the forum and are more suitable for class actions.<sup>4</sup> In 2018, the Court held that workers may be forced, as a condition of employment, to surrender their right to band together to enforce their legal rights.<sup>5</sup>

Consequently, forced arbitration has become a tool to eviscerate statutory and common law rights. It allows big corporations to exploit customers with virtually no accountability because consumers are too often unable to go to court to enforce longstanding laws against predatory or discriminatory practices, unfair and deceptive conduct, and even pervasive fraud. It allows corporate employers to quash serious claims of systemic misconduct, such as harassment and discrimination, misclassification of workers, and wage theft.

<sup>&</sup>lt;sup>1</sup> Heidi Shierholz, *Correcting the Record*, Economic Policy Institute (Aug. 1, 2017), https://www.epi.org/files/pdf/132669.pdf.

<sup>&</sup>lt;sup>2</sup> Alexander J.S. Colvin, *The Growing Use of Mandatory Arbitration*, Economic Policy Institute (Sept. 27, 2017), https://www.epi.org/files/pdf/135056.pdf.

<sup>&</sup>lt;sup>3</sup> Imre S. Szalai, *The Prevalence of Consumer Arbitration Agreements by America's Top Companies*, 52 U.C. DAVIS L. REV. ONLINE 233 (2019).

<sup>&</sup>lt;sup>4</sup> *AT&T Mobility v. Concepcion*, 563 U.S. 333 (2011).

<sup>&</sup>lt;sup>5</sup> Epic Systems Corp. v. Lewis, 138 S. Ct. 1612 (2018).

In sum, forcing consumers, workers, and small businesses into arbitration has played a significant role in allowing corporate wrongdoers to evade accountability because it allows them to keep systemic corporate misconduct secret and out of the public eye.

## IV. Congress Must Act

Until Congress acts to correct the legal fiction — that workers, consumers, servicemembers, patients, ordinary investors, and small businesses have consented to the deprivation of their rights — these clauses will continue to endanger individuals and small businesses.<sup>6</sup>

The FAIR Act would make arbitration fair. It would not ban arbitration but rather make it truly voluntary, allowing aggrieved individuals and businesses the opportunity to choose it or the courts after they have been harmed. And it would not change collective bargaining agreements that require arbitration between unions and employers.

Congress can act now to protect working families from forced arbitration, particularly in light of the economic crisis so many are facing as we embark on COVID-19 recovery. With passage of the FAIR Act, Congress will restore access to our courts and will reinvigorate important civil rights, employment, and consumer protections. We urge you to pass it quickly.

Please contact Remington A. Gregg at <u>rgregg@citizen.org</u> or Christine Hines at <u>christine@consumeradvocates.org</u> with questions.

Sincerely,

A Better Balance **AKPIRG** Alliance for Justice American Association for Justice Americans for Financial Reform Association of Late Deafened Adults (ALDA) Autistic Self Advocacy Network **Bayard Rustin Liberation Initiative Better Markets** California Employment Lawyers Association California Reinvestment Coalition Center for Auto Safety Center for Economic Integrity Center for Justice & Democracy Center for Popular Democracy Center for Responsible Lending Citizen Works Committee to Support the Antitrust Laws **Consumer** Action

<sup>&</sup>lt;sup>6</sup> See, Meyer v. Kalanick, 200 F.Supp.3d 408 (S.D.N.Y. 2016).

**Consumer Federation of America Consumer Reports** Consumers for Auto Reliability and Safety Consumer Watchdog D.C. Consumer Rights Coalition Demos Delaware Community Reinvestment Action Council, Inc. **Disability Rights Advocates** Disability Rights Legal Center **Disability Rights Texas** Earthjustice **Economic Policy Institute** Every Texan Googlers for Ending Forced Arbitration Impact Fund Justice for Migrant Women KGACLC Lawyers' Committee for Civil Rights Under Law Legal Aid Center of Southern Nevada Legal Aid Justice Center Long Term Care Community Coalition Make the Road New York Maryland Consumer Rights Coalition NAACP NACA-Ohio National Association of Consumer Advocates National Association of Consumer Bankruptcy Attorneys (NACBA) National Association of the Deaf National Center for Law and Economic Justice National Consumer Law Center (on behalf of its low income clients) National Consumers League The National Consumer Voice for Quality Long-Term Care The National Disabled Law Students Association National Disability Rights Network (NDRN) National Employment Law Project National Employment Lawyers Association National LGBTQ Task Force Action Fund National Network to End Domestic Violence National Organization for Women National Women's Health Network National Women's Law Center New Economy Project New Georgia Project New Jersey Citizen Action Northwest Workers' Justice Project **Oregon Communications Access Project** People's Parity Project

Public Citizen Public Good Law Center Public Justice Public Justice Center Public Law Center Rights & Democracy, NH & VT S.C. Appleseed Legal Justice Center Sikh Coalition SPLC Action Fund Strategic Organizing Center Student Borrower Protection Center Texas Watch Towards Justice Veterans Education Success Virginia Organizing VOICE-OKC The Washington State Communication Access Project (www.Wash-CAP.com)

cc: Members of the Committee